PRESENTATION ON DECENTRALIZED PLANNING

- D. Rama Krishna, IAS (R)
<table>
<thead>
<tr>
<th>Year</th>
<th>Item</th>
<th>Ideas and Concepts</th>
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<tbody>
<tr>
<td>First Plan</td>
<td>Community Development Blocks</td>
<td>To break up the planning exercise into national, state, district and local community levels.</td>
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<td>1951-56</td>
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<td>Second Plan</td>
<td>District Development Councils</td>
<td>Drawing up of village plans and popular participation in planning through the process of democratic decentralisation.</td>
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<td>1956-61</td>
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<td>1957</td>
<td>Balwant Rai Mehta</td>
<td>Village, block, District Panchayat institutions established.</td>
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<td>1967</td>
<td>Administrative Reforms Commission</td>
<td>Resources to be given/local variations accomodated, purposeful plan for area.</td>
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<td>1969</td>
<td>Planning Commission</td>
<td>Formulated guidelines; detailed the concept of the district plan and methodology of drawing up such a plan in the frame work of annual plans, medium-term plans and perspective plans.</td>
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<tr>
<td>Year</td>
<td>Team/Committee</td>
<td>Action Description</td>
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<td>1978</td>
<td>Prof. M.L. Dantwala</td>
<td>Block – Level planning to form link between village and district-level planning.</td>
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<td>1983-84</td>
<td>CSS/Reserve Bank of India</td>
<td>Strengthen district plan/District Credit Plan</td>
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<td>1984</td>
<td>Hanumantha Rao Committee</td>
<td>Decentralisation of functions, powers and finances; Setting up of district planning bodies and district planning cells.</td>
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<td>1985</td>
<td>G.V.K. Rao Committee</td>
<td>Administrative arrangements for rural development; District Panchayat to manage all development programmes.</td>
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India’s Federal Structure till 1990s

- UNION
- STATES
- DISTRICT
- BLOCK / TALUKA
- VILLAGE
WHY DECENTRALIZATION?

Too often services fail poor people – in access, in Quantity and in Quality. Putting poor people at the centre of service provision enables them to monitor and discipline service providers, amplifies their voice in policy making and strengthens the service providers to serve the poor.

Such Accountability problems justify the devolution of service delivery to elected local governments.
DIMENSIONS OF DESIGN OF DECENTRALIZATION

The following are the various dimensions:

1. Constitutional Authority
2. Are the expenditure and management responsibilities devolved:
3. Range of expenditure and management responsibilities devolved:
   - What autonomy do the local government have over the hiring, firing and paying of personnel?
4. Financial Devolution:
5. Authority and competence of local officials?
6. Are there any oversight mechanisms of citizens groups – Are local government officials subject to oversight of citizens over sight committees?
POST 73rd & 74th AMENDMENT SCENARIO

UNION

STATES

Mpl.Corp

Mpl.Council

Nagar Panchayat

Ward Sabha

Zilla Parishad

Mandal Parishad

Gram Panchayat

Gram Sabha

AUTONOMOUS COUNCILS FOR TRIBAL AREAS
Article 243 G reads as under

Powers, authority and responsibilities of Panchayats.

Subject to the provisions of this Constitution, the Legislature of a State may, by law, endow the Panchayats with such powers and authority as may be necessary to enable them to function as institutions of self-government and such law may contain provisions for the devolution of powers and responsibilities upon Panchayats at the appropriate level, subject to such conditions as may be specified therein, with respect to-

(a) The preparation of plans for economic development and social justice,

(b) The implementation of schemes for economic development and social justice as may be entrusted to them including those in relation to the matters listed in the Eleventh Schedule.
## ELEVENTH SCHEDULE LISTS 29 MATTERS AS BELOW

<table>
<thead>
<tr>
<th>Agriculture, incl. extension</th>
<th>Land improvement, land reforms, consolidation soil conservation</th>
<th>Minor irrigation, water management watershed development</th>
<th>Animal husbandry, dairying and poultry</th>
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<tbody>
<tr>
<td>Fisheries</td>
<td>Social Forestry Farm forestry</td>
<td>Minor forest produce</td>
<td>Fuel and fodder</td>
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<td></td>
<td></td>
<td></td>
<td>Maintenance of community assets</td>
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<tr>
<td>Rural housing</td>
<td>Drinking Water</td>
<td>Poverty alleviation Programme</td>
<td>Public distribution system</td>
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<td>Education, including primary and secondary schools</td>
<td>Technical training vocational education</td>
<td>Adult and non-formal education</td>
<td>Libraries</td>
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<td>Cultural activities</td>
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<td>Welfare of the weaker sections, in particulars of SCs and STs</td>
<td>Social welfare, welfare in handicapped and mentally retarded</td>
<td>Women and Child Development</td>
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<tr>
<td>Health &amp; Sanitation, Hospitals, Primary Health Centers, Dispensaries</td>
<td>Family Welfare</td>
<td>Roads, Culverts, Bridges, ferries, Waterways, other means of communication</td>
<td>Non-Conventional energy</td>
</tr>
<tr>
<td>Markets fairs</td>
<td>Khadi, Village &amp; Cottage industries</td>
<td>Small scale industries, Food processing industries</td>
<td>Rural Electrification, distribution of electricity</td>
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</table>
Basis for Decentralized Planning

- G.Os on Planning Methodology 448, 449, 450, 142, 933
- DEVOLUTION OF FUNCTIONS FUNDS IN 10 CORE DEPTS. 2008
- CONSTITUTION OF DISTRICT PLANNING COMMITTEES 2007
- ACTIVITY MAPPING
- PESA ACT 1996
- STATE FINANCE COMMISSION
- STATE ELECTION COMMISSION
- RESERVATION OF LEADERSHIP POSITIONS
- RESERVATION OF SEATS TO SC/ST/BC
- A.P. PANCHAYAT RAJ ACT 1994
Article 243 ZD-DPC

- There shall be constituted in every State at the district level a District Planning Committee to consolidate the plans prepared by the Panchayats and the Municipalities in the district and to prepare a draft development plan for the district as a whole.”

- The Legislature of a State may, by law, make provision with respect to –

  - The composition of the District Planning Committees.
  - The manner in which the seats in such Committees shall be filled.
Act No 40 of 2005
Andhra Pradesh DPCs Act

- Extends to whole state of Andhra Pradesh.
- Deemed to have been come in force 30th Dec’03

“There shall be constituted for every district, a DPC to consolidate the plans prepared by the Panchayats and the Municipalities in the district to prepare a draft development plan for the district as whole and to exercise such other powers as may be entrusted by Govt. from time to time”.
COMPOSITION OF DPC

Chairperson Zilla Praja Parishad Ex-Officio

Collector Member Secretary

24 members from ZPTCs & Municipal councilors (by-election)

4 members nominated by Government

MP/MLAs/MLCs, MPL Chairpersons/Mayor Permanent Spl. invitees
The Government have not only passed the DPC act but also issued Planning Guidelines

- G.O.M.S.448
- G.O.M.S.449
- G.O.M.S.450
- G.O.M.S.142
THANK YOU